

#### **ENECON – Baltic-Nordic Macro Regional Conference**

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# TiPSE – Territorial Dimensions of Poverty and Social Exclusion

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## **Context and Background**

- There is a need for concerted pan-European action to reduce poverty and promote social inclusion
- The co-existence within the ESPON countries of a variety of different social welfare policy traditions
- The challenge of making valid comparisons between countries
- The neglect of regional patterns of poverty and social exclusion
- Gathering a better evidence base on these patterns is important for targeting of policy expenditure
- There is also a need to achieve better understanding of the exclusion process
- → Therefore the central aim of the project is to generate a regional database and associated maps of poverty and social exclusion
- → The approach in the project is instrumental



### **Further Objectives**

- Establish the macro and micro-scale patterns of poverty and social exclusion across the ESPON space.
- Understanding recent trends, and identifying 'crisis areas'
- Observing associations between poverty and social exclusion and a range of other socio-economic indicators
- Deepening our understanding of 'neighbourhood effects' and regional/micro-spatial processes
- Deriving recommendations for the monitoring of territorial trends in poverty and processes of exclusion.
- Assessing the reliability and policy relevance of commonly used indicators, and consider potential improvements to the EU 2020 poverty reduction targets.
- Creating a typology of ESPON countries
- Deriving from this evidence-base recommendations for a 'placebased' package of interventions





#### What is Meant with Poverty and Social Exclusion?

#### **Poverty**

- Absolute poverty → context of less developed countries
- Relative poverty → used in relation to US and European context
- Applied in terms of income

#### Social exclusion

- Complex and multifaceted concept
- Characterises groups rather than individuals
- Relates also to inclusion within various aspects of society
- Basically relational
- Dynamic social and economic process



# **EU Policy Context**

Open Method of Coordination



EU2020 Targets and Community Initiatives



Member State Policies

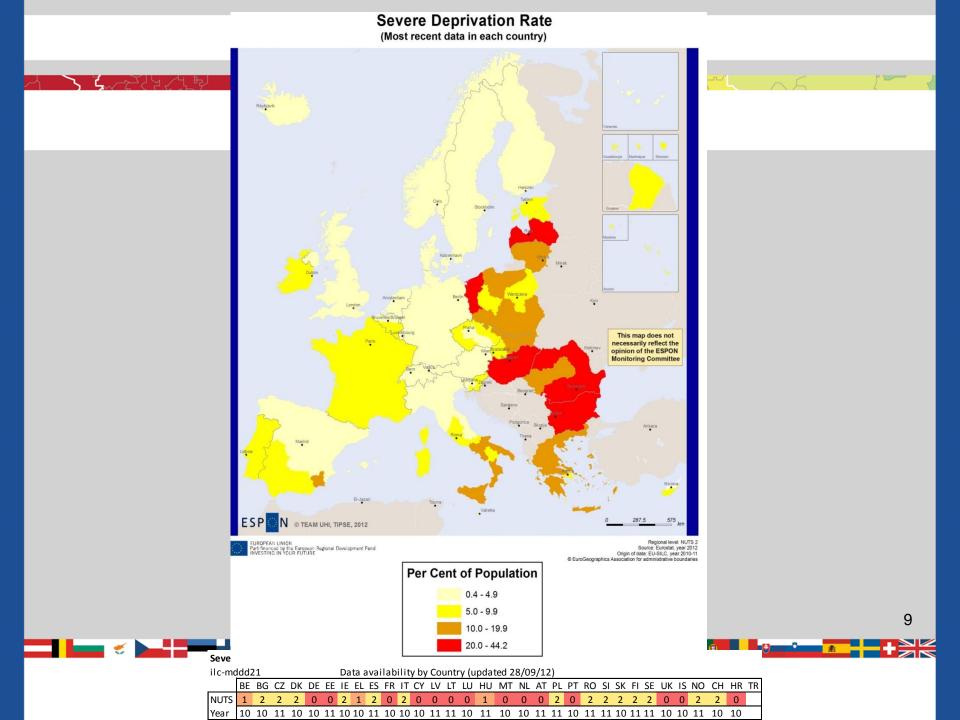


#### The EU 2020 Indicators

- The EU 2020 operationalises three main indicators in its approach to social exclusion and poverty
  - 1. Number of individuals at risk of poverty
  - 2. Number of individuals suffering material deprivation
  - 3. Number of individuals living in households where adults work less than 20% of a full time year
- → Main target to lift 20 million persons out of poverty by 2020

## At Risk of Poverty Rate (Most recent data in each country) This map does not necessarily reflect the opinion of the ESPON **Monitoring Committee** © TEAM UHI, TIPSE, 2012 EUROPEAN UNION Part-financed by the European Regional Development Fund INVESTING IN YOUR FUTURE Source: Eurostat, year 2012 Origin of data: EU-SILC, year 2010-11 © EuroGeographics Association for administrative boundaries Per Cent of Population 3.4 - 9.910.0 - 14.9 15.0 - 19.9 20.0 - 24.9 25.0 - 38.3 at Risk of Poverty Rate: ilc-li41 Data availability by Country (updated 28/09/12) BE BG CZ DK DE EE IE EL ES FR IT CY LV LT LU HU MT NL AT PL PT RO SI SK FI SE UK IS NO CH HR TR

# **Low Work Intensity Rate** (Most recent data in each country) This map does not necessarily reflect the opinion of the ESPON Monitoring Committee © TEAM UHI, TIPSE, 2012 Regional level: NUTS 2 Source: Eurostat, year 2012 Origin of data: EU-SILC, year 2010-11 © EuroGeographics Association for administrative boundaries EUROPEAN UNION Part-financed by the European Regional Development Fund INVESTING IN YOUR FUTURE Per Cent of Population 1.8 - 7.4 7.5 - 9.9 10.0 - 14.9 15.0 - 27.4 Low Work Intensity Rate: ilc-lvil21 Data availability by Country (updated 28/09/12) BE BG CZ DK DE EE IE EL ES FR IT CY LV LT LU HU MT NL AT PL PT RO SI SK FI SE UK IS NO CH HR TR



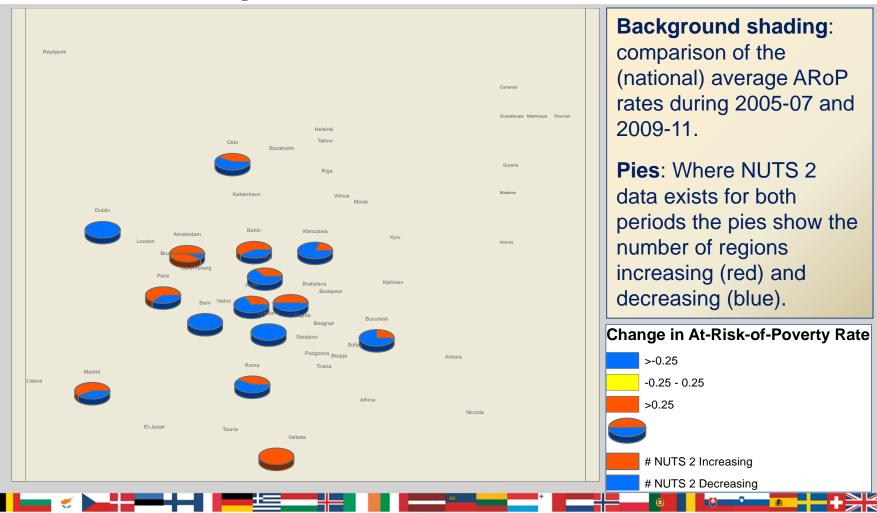


# Regions for Inclusive Development

- Generally we may recognise a urban-rural divide in the risk for social exclusion and poverty
  - NMS: poverty and social exclusion higher in rural areas
  - > EU-15: poverty and social exclusion higher in urban areas
- Rurality as such does not indicate poverty or social exclusion
  - Other risk factors such as poor accessibility, sparse population, structural problems may lead to development problems
- We should not get entrapped in urban and rural framing

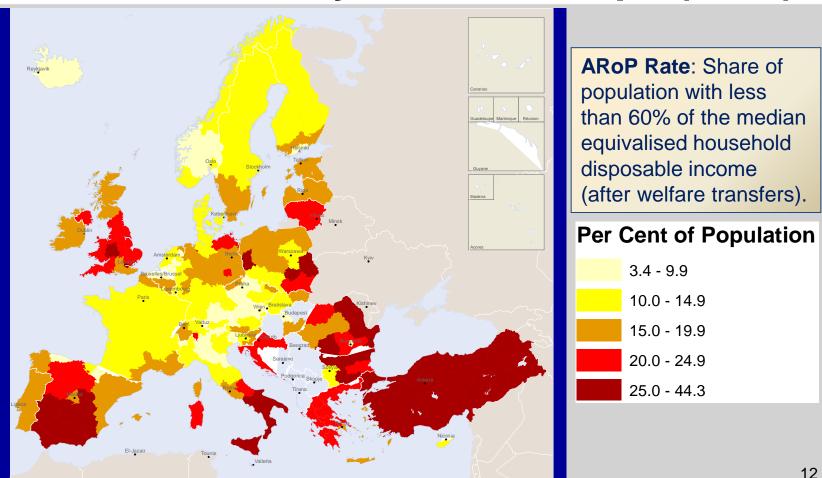


### **Developments on National Level**





# Patterns of Poverty across Europe (2011)





# Opportunities and Challenges in Regions

 Cities form one extreme and rural/sparsely populated areas the other extreme → both have typical social problems and implications on the economic potential

#### Cities

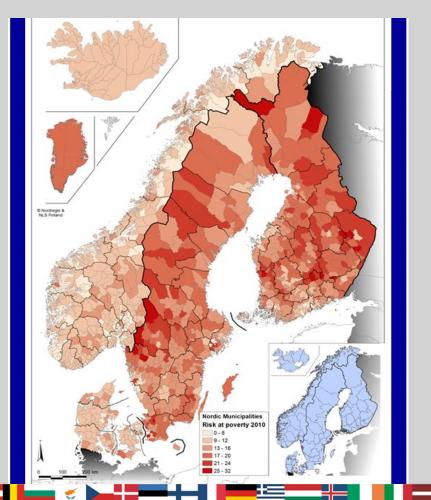
- Gentrification processes
- Segmented housing and labour markets

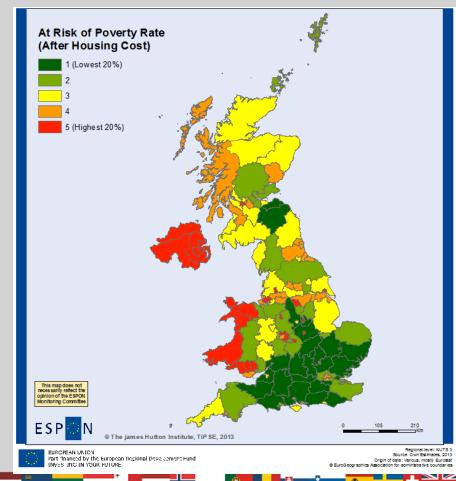
#### Rural/sparsely populated areas

- Poor employment possibilities
- Depopulation and ageing
- Poor access to services
- However, there are common challenges across the territorial 'urban' and 'rural'
- Risk of poverty and social exclusion is more related to region's characteristics than to it's centrality or peripherality



#### National/regional Values Hide Local Difference (1)

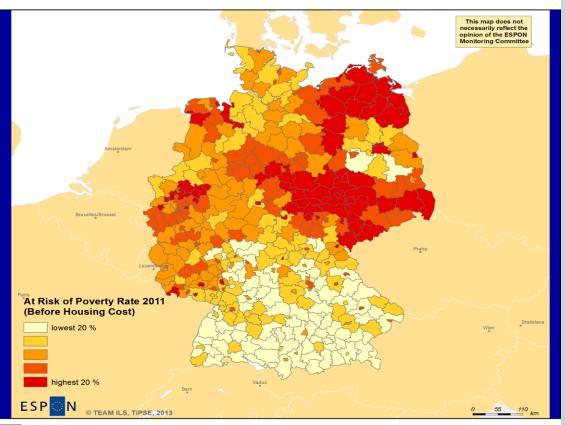






#### National/regional Values Hide Local Difference (2)

**Germany: NUTS 3** 



- Strong differentiation within larger regions
- Differences greater in Germany and UK than in Nordic
- Poverty is clearly both urban and rural issue

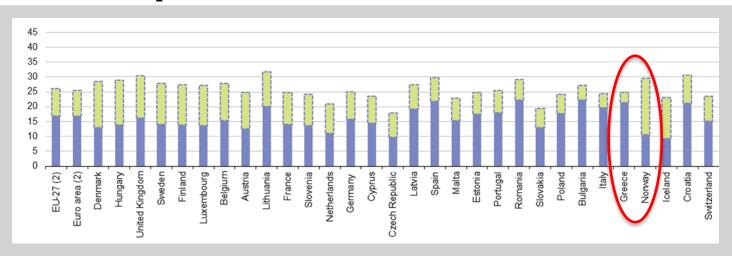
onal Development Fund

Regional level: NUTS Source: Eurostat, 2013; DESTATIS 20 Origin of data: Eurostat, 2010, 2011; DESTATIS 20

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## The importance of Welfare Policies



Source: Eurostat, Statistics Explained, Income distribution statistics,

http://epp.eurostat.ec.europa.eu/statistics\_explained/index.php/Income\_distribution\_statistics

The blue columns show the ARoP rate in 2011 (including transfers).

The green coloured columns on top show what the ARoP rate would be *in the absence of transfers*. There are some thought provoking juxtapositions in the graph (e.g. Greece and Norway!)

What are the implications of austerity programmes?





#### **Approaches in Policies towards Social Exclusion and Poverty**

- Many policies are macro-economic and have been launched on national level
- There is an obvious need to appreciate the emergence of regional/local differentiated aspects of social exclusion
- Current governance approaches are not capable to tackle the right problems
- Geography of social exclusion and poverty is complex
  - ➤ It is influenced my many dimensions and policy areas not only by welfare policies
  - Importance of regional/local informal/voluntary community based solutions are emphasised
  - Joint working and integration of policies are crucial factors in pursuing long-term efforts



## **Territorial Approaches Needed**

- Poverty, social exclusion and welfare provision are regional/local challenges
- Regionally differentiated policies are required to get a grip of poverty and social exclusion related issues in regions
  - Many strategies in re-integrating people are macro-economic and developed on national level
  - Re-integrating strategies need to be developed so that they will correspond the existing local opportunity structures